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October 20, 2005

Docket No. 05-015-1 Regulatory Analysis and Development PPD, APHIS, Station 3C71 4700 River Road, Unit 118 Riverdale, MD 20737-1238

Mr. Hammerschmidt:

We hope you accept our comments on the proposed National Animal Identification System. The South Dakota Cattlemen's Association represents over 1,000 cattle producers in South Dakota. After the public information meeting in Kansas City Oct. 12 we felt there were some points that needed to be reinforced by the South Dakota Cattlemen's Association. Our concerns center on cost and identification methods specified below:

## Cost

- Costs of developing the infrastructure should be borne by the government, and operational costs should be borne by both producers and the government. If confidentiality is a concern with a government-funded program we prefer that it be funded privately.
- Premise registration should be funded by the government and overseen by the state.
- The system must be able to evolve with changes in technology and information without major costs or renovation.

## **Identification Methods**

- ID methods should be market-driven. RFID is currently the method of choice, and we support that, but if new technology emerges that is more efficient or effective and the market supports it, the system needs to be able to adapt.
- All information must be electronically transferable.
- Our traceback goal should be 24 hours instead of 48. This would facilitate more timely reporting of animal movements.
- All cattle should be assigned an individual and unique ID number. If cattle are
  moved in groups or lots the individual animal number should be linked to the
  group/lot number since cattle rarely remain in the same group or lot for life.

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- Some producers in South Dakota claim a brand inspection system is sufficient for a national animal ID system. We don't believe this is adequate. The scope of this plan renders a brand inspection system inefficient and cumbersome. The cost of employing brand inspectors alone would be prohibitive. Because the same brand can be registered to different people in different states and not all states require branding, the possibility for massive confusion exists if brand inspection is to be part of a national animal ID system. While the exact type of electronic identifier needn't be stipulated, it needs to be clear that all ID methods need to be capable of being electronically read and transferred.
- Our current policy is in support of a voluntary system. However, we understand
  that a mandatory system may be necessary at some point to ensure full
  traceability, which we believe is of the utmost importance.

As noted above, our biggest concerns are ensuring confidentiality, efficiency and cost-effectiveness. SDCA believes a privately-held database system will best provide the necessary confidentiality while meeting the needs of animal health officials in disease monitoring.

As cattle producers we have a major stake in the future of such a program. We hope these comments are helpful and that you will not hesitate to contact us if more information is needed.

Sincerely,

Mike Stahly, President

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South Dakota Cattlemen's Association